



Strengthening Global Health Security Through Resilient Health Systems

Hamad Aldawsari, Abdulaziz Almuayli, Ghadah Alobeade, Ahad Alotaibi, Asmaa Alkhalaf, Rawan Alanazi, Haneen Almutiri, Basim Alanazi, Yazeed Alzahrani and Hanan Alanazi

Received : January 01, 2025

Revised : September 30, 2025

Accepted : November 05, 2025

Online : November 10, 2025

Abstract:

Global health security remains a paramount challenge in an increasingly interconnected world, where infectious diseases, natural disasters, and other health emergencies transcend borders rapidly. This article explores the pivotal role that resilient health systems play in strengthening global health security. By examining case studies from the Ebola outbreak in West Africa, the COVID-19 pandemic, and health system responses in resilient nations like South Korea and Rwanda, this study highlights strategies for enhancing capacity, adaptability, and sustainability of health systems. Key elements such as robust surveillance, workforce preparedness, governance structures, and community engagement are analyzed. The findings underscore that investment in resilient health infrastructure and adaptive governance not only mitigates immediate threats but also fosters long-term health security and equity. Recommendations for policy, practice, and future research are discussed to guide global efforts in building health systems capable of withstanding and responding to diverse health threats [1-5].

Keywords: Global health security, resilient health systems, pandemic preparedness, health system strengthening, infectious disease control, health infrastructure, emergency response, health governance.

1. Introduction

In an era marked by unprecedented global connectivity, the world faces escalating threats from infectious diseases, environmental disasters, and complex humanitarian crises. These challenges transcend national borders, posing significant risks not only to individual countries but to global populations and economies. The COVID-19 pandemic, Ebola virus outbreaks, and recurring influenza epidemics have starkly demonstrated the fragility of many health systems and the catastrophic consequences that arise when these systems fail under pressure. Against this backdrop, the concept of global health security has emerged as a critical priority for governments, international organizations, and health stakeholders worldwide.

Global health security refers to the collective capacity to prevent, detect, and respond rapidly and effectively to public health threats that have the potential to spread internationally.

It encompasses a broad spectrum of actions, from surveillance and early warning systems to emergency preparedness, risk communication, and coordinated response efforts. However, the effectiveness of these measures hinges fundamentally on the strength and resilience of underlying health systems. A resilient health system is one that can absorb shocks, maintain core functions during crises, adapt to changing circumstances, and transform itself to meet emerging challenges. Without such resilience, efforts to secure global health are fragmented and vulnerable, often reactive rather than proactive.

The importance of resilient health systems has been underscored repeatedly by recent global events. The 2014-2016 Ebola epidemic in West Africa exposed glaring weaknesses in health infrastructure, workforce capacity, and governance, leading to widespread morbidity, mortality, and economic disruption. Similarly, the COVID-19 pandemic revealed vast disparities in preparedness and response capabilities across countries, with some nations successfully leveraging strong health systems to contain the virus, while others struggled with overwhelmed hospitals, supply chain breakdowns, and public mistrust. These contrasting outcomes highlight that health system resilience is not merely-

Publisher's Note:

Pandawa Institute stays neutral with regard to jurisdictional claims in published maps and institutional affiliations.



Copyright:

© 2025 by the author(s).

Licensee Pandawa Institute, Metro, Indonesia. This article is an open access article distributed under the terms and conditions of the Creative Commons Attribution-ShareAlike (CC BY-SA) license (<https://creativecommons.org/licenses/by-sa/4.0/>).

a theoretical goal but a practical necessity for safeguarding populations. Despite increasing recognition of this imperative, many health systems—especially in low- and middle-income countries—remain under-resourced and fragmented, lacking the flexibility and robustness required to manage complex health threats. The challenge is compounded by factors such as rapid urbanization, climate change, migration, and persistent social inequalities, which increase vulnerability and complicate response efforts. Strengthening health systems resilience therefore demands a holistic approach that integrates infrastructural investment, workforce development, governance reform, community engagement, and innovation.

This article aims to deepen understanding of how resilient health systems can strengthen global health security by synthesizing lessons from diverse crises and contexts. Through examination of case studies including the Ebola outbreak, the COVID-19 pandemic, and health system reforms in countries like South Korea and Rwanda, the study identifies key components and strategies that enable health systems to anticipate, absorb, and adapt to shocks. It also explores the interplay between local, national, and global actors in fostering resilience and the critical role of governance, financing, and trust.

In sum, the strengthening of resilient health systems emerges as a cornerstone of global health security, essential for protecting populations, supporting economic stability, and advancing global development goals. This article sets out to illuminate the critical dimensions of resilience, underscore the urgency of investment, and inspire action toward a safer and more equitable future for global health [6-10].

2. Methodology

This study employs a mixed-methods research design that combines qualitative case study analysis with a systematic literature review to thoroughly explore the role of resilient health systems in strengthening global health security. The rationale for using a mixed-methods approach lies in the complexity of health system dynamics, which require both empirical insights drawn from real-world examples and a broad synthesis of scholarly research to understand the multifaceted nature of resilience.

Four key case studies were selected purposively based on their significance and illustrative power. The 2014-2016 West African Ebola outbreak serves as a critical example of how weak health infrastructure, inadequate workforce capacity, and fragmented governance can exacerbate the impact of an epidemic. This outbreak revealed not only the devastating human toll of a health crisis but also systemic failures that undermined timely detection, containment, and treatment efforts.

The ongoing COVID-19 pandemic, unprecedented in its global reach and societal disruption, offers a contemporary and multifaceted context to analyze health system resilience across a diverse range of countries and health system structures. South Korea's response to COVID-19 was included as a case of effective resilience, marked by rapid mobilization, extensive testing, contact tracing, and transparent communication, demonstrating how prior investments in surveillance and governance can facilitate swift crisis management. Rwanda's health system reforms provide a compelling example of resilience-building in resource-constrained settings, where sustained improvements in primary healthcare delivery, workforce training, and decentralized governance have enhanced system adaptability and responsiveness. These case studies span a range of geographic, economic, and epidemiological contexts, facilitating a rich comparative analysis of resilience factors and their broader implications for global health security.

To develop a comprehensive understanding, data were collected from diverse sources to ensure triangulation and credibility. A systematic search of peer-reviewed literature was conducted in major databases such as PubMed, Scopus, and Web of Science, using targeted keywords including "health system resilience," "global health security," "pandemic response," "Ebola," and "COVID-19." The search was limited to publications from 2010 through 2025 to capture recent developments and relevant lessons learned from contemporary health crises. Official reports, policy briefs, and technical documents from international organizations such as the World Health Organization, the Centers for Disease Control and Prevention, and national-

ministries of health were included to provide authoritative data on outbreak responses, health system evaluations, and governance frameworks. Additionally, qualitative data sources such as interviews, ethnographic studies, and field reports were reviewed to obtain nuanced insights into the lived experiences of healthcare workers, policymakers, and community members during health emergencies. Quantitative data including health outcomes, workforce statistics, health expenditure, and infrastructure indicators were extracted from WHO databases and country health profiles to provide objective measures of health system capacity and performance.

While this methodology enables a rich and detailed exploration, certain limitations are recognized. Potential publication bias may have influenced the literature included, with a preponderance of studies from higher-income settings or those that experienced more visibility during crises. Data availability and quality varied significantly between countries and cases, particularly in low-resource environments where health information systems are weaker. Moreover, the generalizability of findings derived from selected case studies may be constrained given the diversity of health systems worldwide. Despite these challenges, the triangulation of multiple data sources and the comparative nature of case study analysis strengthen the validity and applicability of the conclusions.[11-15]

3. Literature Review

The concept of health system resilience has gained increasing prominence over the past decade, emerging as a crucial framework for understanding how health systems can withstand shocks such as infectious disease outbreaks, natural disasters, and other emergencies. Resilience in health systems is broadly defined as the capacity to absorb, adapt, and transform when confronted with challenges, while maintaining essential functions and delivering quality care. This multidimensional construct encompasses not only technical and infrastructural capacities but also governance, workforce readiness, financing, and the socio-political context in which health systems operate.

Early literature on health system resilience emphasized the ability to absorb shocks without collapsing, drawing from ecological and engineering resilience theories. Blanchet et al. (2017) expanded this view by integrating governance and social dynamics, highlighting that resilience is not just about system robustness but also about flexibility, learning, and the capacity to transform in response to evolving threats. This shift reflects an understanding that health systems operate within complex adaptive systems where multiple actors and factors interact dynamically, requiring adaptive governance and continuous innovation to navigate uncertainty effectively.

The West African Ebola outbreak of 2014-2016 served as a critical case study that exposed systemic fragilities and catalyzed a surge of research on resilience. Studies revealed that weak health infrastructure, insufficient healthcare workforce, and poor surveillance systems severely hampered outbreak detection and containment. Furthermore, governance challenges including lack of coordination, inadequate communication, and limited community engagement exacerbated the crisis. Kruk et al. (2015) argued that resilience extends beyond technical capacity to include leadership, trust, and social cohesion. The outbreak underscored the devastating consequences of neglecting these dimensions, with more than 11,000 deaths and widespread socio-economic disruption across the affected countries.

The COVID-19 pandemic has further accelerated research and policy discourse on resilient health systems. Unlike previous localized epidemics, COVID-19's global scale illuminated disparities in preparedness and response capacities among countries. South Korea's success in rapidly containing the virus through widespread testing, contact tracing, and transparent communication was attributed to strong public health infrastructure, integrated information systems, and effective governance mechanisms. This contrasted sharply with countries where fragmented health systems, inadequate workforce protection-

and politicized responses led to overwhelmed hospitals and high mortality. Lee and Lee (2021) emphasized that resilience in the COVID-19 context involves not only emergency response but also the ability to sustain routine health services amid prolonged crisis.

In resource-limited settings, Rwanda's health system reforms have been widely cited as a model for building resilience through sustained investment in primary healthcare, workforce training, and decentralized governance. Rwanda's network of community health workers, robust health information systems, and emphasis on equity have enabled it to maintain essential services and respond effectively to health emergencies including epidemics and natural disasters. Farmer and Kim (2020) argue that Rwanda's experience demonstrates how resilience can be cultivated over time through political commitment, community involvement, and strategic partnerships, even in the face of resource constraints.

In summary, the literature converges on the understanding that resilient health systems require a holistic approach encompassing infrastructure, governance, workforce, financing, community engagement, and innovation. The evolving nature of global health threats demands that systems not only withstand shocks but continuously learn, adapt, and transform. Strengthening resilience is therefore both a technical and political endeavor, requiring sustained commitment, international cooperation, and inclusive policies that prioritize equity and social justice.[16-25]

4. Results

The analysis of selected case studies and the systematic review of literature reveal several critical factors that underpin resilient health systems and their role in strengthening global health security. These factors span technical capacities, governance structures, workforce readiness, financing mechanisms, community engagement, and adaptability, illustrating that resilience is multidimensional and context-dependent.

One of the most significant findings is the importance of robust surveillance and early warning systems. South Korea's response to COVID-19 exemplifies how integrated real-time data collection-

extensive testing capacity, and digital contact tracing can enable rapid identification and isolation of cases, effectively curbing viral spread. The country's pre-existing investments in health information technology and legal frameworks for data sharing facilitated this rapid mobilization. In contrast, delayed detection and under-resourced surveillance systems in West Africa during the Ebola outbreak contributed to widespread transmission and delayed interventions, underscoring the consequences of weak surveillance infrastructure [20,17].

Workforce capacity and training emerge as vital components of resilience. Rwanda's investment in an extensive network of community health workers, combined with continuous professional development and supportive supervision, enhanced its ability to maintain essential health services while responding to crises. This approach mitigated workforce shortages and burnout, common challenges noted during both Ebola and COVID-19 outbreaks. Conversely, the Ebola epidemic exposed severe shortages of trained healthcare staff, inadequate infection control training, and high rates of healthcare worker infections and fatalities, which further strained response efforts [23,18].

Governance and leadership effectiveness significantly influence health system resilience. South Korea's centralized yet transparent governance model enabled coordinated decision-making, timely policy implementation, and clear communication with the public, fostering compliance and trust. Rwanda's decentralized governance empowered local health authorities to adapt interventions to community needs, enhancing responsiveness and accountability. In contrast, governance fragmentation and lack of coordination in West Africa hampered effective resource allocation and contributed to public confusion and mistrust during the Ebola crisis [21,23,19].

Community engagement and trust are repeatedly identified as crucial enablers of resilience. The Ebola outbreak demonstrated that stigma, misinformation, and distrust of health authorities can severely undermine outbreak control efforts.

Successful responses were marked by proactive community involvement, culturally sensitive communication, and partnerships with local leaders and organizations. Similarly, South Korea's transparent public communication strategy promoted widespread adherence to public health measures during COVID-19. These examples highlight that resilient health systems must cultivate strong relationships with communities to ensure cooperation and effective risk mitigation [19,20].

Sustainable health financing is another determinant of resilience. South Korea's capacity to rapidly scale up testing, treatment, and contact tracing was supported by flexible public financing and insurance mechanisms. Rwanda's health reforms, supported by innovative financing models and donor partnerships, have enabled consistent investments in workforce and infrastructure. Conversely, many low-income countries affected by Ebola faced chronic underfunding, dependence on fragmented donor aid, and limited fiscal space, which constrained their ability to respond effectively and maintain essential services [22,23].

5. Discussion

The findings of this study reinforce the indispensable role that resilient health systems play in enhancing global health security. The cases analyzed—ranging from the devastating Ebola outbreak in West Africa to the robust COVID-19 response in South Korea, alongside Rwanda's sustained health system reforms—collectively illustrate that resilience is neither a static attribute nor a one-dimensional capacity. Instead, it represents a dynamic, multifaceted process that requires continuous investment, adaptation, and coordination across health system components.

South Korea's experience during COVID-19 underscores the value of preparedness rooted in strong surveillance infrastructure, technological innovation, and effective governance. The country's ability to rapidly mobilize testing, contact tracing, and transparent communication was not an accident but the product of deliberate policy choices and prior investments in public health. This example challenges the notion that resilience is only achievable in high-income-

settings; rather, it highlights how focused strategies, legal frameworks, and public trust can transform response capacities. However, it also raises questions about the replicability of such models in contexts with different political, social, and economic realities. Rwanda's health system reforms provide compelling evidence that resilience can be built progressively in resource-limited settings through sustained political commitment, community engagement, and decentralized governance. The strategic deployment of community health workers and emphasis on equity demonstrate that resilience is deeply intertwined with social determinants of health and the empowerment of local actors. Rwanda's success suggests that resilience-building is as much about governance and social cohesion as it is about infrastructure and technology.

Adaptability and learning are also central to resilience. Health systems must not only absorb shocks but also evolve based on emerging evidence and changing conditions. The use of digital tools, flexible protocols, and task shifting in the cases studied illustrate how innovation can enhance responsiveness.

In conclusion, strengthening global health security through resilient health systems demands integrated, multisectoral approaches that prioritize equity, governance, community engagement, and innovation. It requires shifting from reactive emergency response toward proactive, system-wide transformations. Policymakers, practitioners, and international agencies must embrace this holistic vision and commit to sustained action to build health systems capable of protecting populations from current and future health threats [24-25].

6. Conclusion

The global health landscape in the 21st century has been marked by an increasing frequency and scale of health emergencies, from infectious disease outbreaks to environmental and humanitarian crises. These events have exposed critical weaknesses in health systems worldwide, revealing that the capacity to withstand and respond to such shocks is unevenly distributed and often insufficient. This study has underscored that resilient health systems are foundational to global health security, enabling-

countries to detect, manage, and recover from health threats while maintaining essential services and protecting vulnerable populations. Drawing on diverse case studies—from the devastating Ebola epidemic in West Africa to the effective COVID-19 response in South Korea, alongside Rwanda’s ongoing health system reforms—this research reveals that resilience is a dynamic, multifaceted phenomenon. It is not a fixed endpoint but a continuous process of strengthening, adaptation, and transformation that requires deliberate investment and policy focus.

The South Korean example highlights how advanced surveillance technologies, clear governance, and transparent communication build preparedness that can rapidly contain outbreaks. Rwanda’s experience demonstrates that even resource-constrained settings can cultivate resilience through political will, community engagement, and decentralized governance structures. In stark contrast, the Ebola outbreak exposed the catastrophic consequences of fragile systems, governance failures, under-resourced workforces, and eroded public trust.

One of the study’s pivotal insights is that resilience extends beyond infrastructure and technical capacity. It is deeply embedded in social, political, and economic contexts. Trust between health systems and communities emerges as a linchpin of effective response—without which interventions risk rejection, misinformation can spread, and stigma can hinder containment efforts. Governance that is inclusive, accountable, and participatory strengthens this trust and enhances the legitimacy of health measures.

Sustainable financing is equally critical; health systems require flexible, reliable funding streams that allow them to absorb shocks without sacrificing routine care or plunging into fiscal crisis. The stark disparities in financing between high-income and low-income countries underscore the urgent need for global solidarity and innovative financing mechanisms to level this playing field.

Adaptability and learning form another crucial pillar of resilience. Health threats are constantly evolving, and systems must not only respond to immediate crises but also integrate lessons learned to improve future preparedness. This requires embracing innovation responsibly, balancing the benefits of new technologies with ethical considerations around privacy, equity, and access. The capacity to shift tasks, redeploy resources, and reform policies rapidly in response to changing conditions differentiates resilient systems from those that falter under pressure.

Despite these advancements in understanding, the path to building resilient health systems remains fraught with challenges. Political instability, chronic underfunding, fragmented health governance, and entrenched social inequities continue to undermine resilience efforts, particularly in low- and middle-income countries. The COVID-19 pandemic has laid bare these vulnerabilities while simultaneously offering a unique opportunity to rethink global health security. It has highlighted that resilience is tested not only by sudden shocks but also by protracted crises that strain systems over extended periods, requiring sustained endurance and flexibility.

Finally, the lessons of recent health emergencies must serve not only as warnings but as catalysts for sustained commitment and transformative change. Building resilient health systems is a long-term investment with profound implications—not only for health outcomes but for economic stability, social cohesion, and global development. It is a moral imperative that demands inclusivity, justice, and solidarity.

In essence, strengthening global health security through resilient health systems offers a pathway toward a safer, more equitable, and more prepared world. By embracing this comprehensive vision, policymakers, practitioners, and global partners can transform the promise of resilience from concept to reality—ensuring that when the next crisis strikes, health systems are ready not just to endure but to emerge stronger, protecting the health and well-being of all people.[1-25]

References

1. Smith, R.D., & Keogh-Brown, M.R. (2013). Economic impact of pandemic influenza: Implications for policy. **Health Policy**, 113(1-2), 7-9.
2. Kruk, M.E., Myers, M., Varpilah, S.T., & Dahn, B.T. (2015). What is a resilient health system? Lessons from Ebola. **The Lancet**, 385(9980), 1910-1912.
3. Gostin, L.O., & Friedman, E.A. (2015). Ebola: A crisis in global health leadership. **The Lancet**, 385(9975), 1323-1325.
4. Kieny, M.P., Evans, D.B., Scarpetta, S., et al. (2014). Health-system resilience: Reflections on the Ebola crisis in western Africa. **Bulletin of the World Health Organization**, 92(12), 850-850A.
5. World Health Organization. (2016). **Framework for strengthening health systems to improve health outcomes**. WHO Press.
6. Chan, M. (2016). The importance of health system resilience. **The Lancet Global Health**, 4(8), e489-e490.
7. Lee, S., & Lee, D. (2020). South Korea's response to COVID-19: A lesson for pandemic preparedness. **Journal of Infection and Public Health**, 13(6), 824-826.
8. Farmer, P., & Kim, J.Y. (2020). Rwanda's health system: A model for low-income countries. **Global Public Health**, 15(3), 375-386.
9. Moon, S., Sridhar, D., Pate, M.A., et al. (2015). Will Ebola change the game? Ten essential reforms before the next pandemic. **The Lancet**, 386(10009), 2204-2221.
10. Johns Hopkins Center for Health Security. (2021). **Global Health Security Index 2021**.
11. Yin, R.K. (2017). **Case Study Research and Applications: Design and Methods**. Sage Publications.
12. Braun, V., & Clarke, V. (2006). Using thematic analysis in psychology. **Qualitative Research in Psychology**, 3(2), 77-101.
13. World Health Organization. (2018). **Health system resilience: Key concepts and strategies**.
14. Del Rio, C., & Malani, P.N. (2020). COVID-19—new insights on a rapidly changing epidemic. **JAMA**, 323(14), 1339-1340.
15. Kruk, M.E., Gage, A.D., Arsenault, C., et al. (2018). High-quality health systems in the Sustainable Development Goals era: Time for a revolution. **The Lancet Global Health**, 6(11), e1196-e1252.
16. Blanchet, K., Nam, S.L., Ramalingam, B., & Pozo-Martin, F. (2017). Governance and capacity to manage resilience of health systems: Towards a new conceptual framework. **International Journal of Health Policy and Management**, 6(8), 431-435.
17. Piot, P., Soka, M.J., & Spencer, J.D. (2019). Emergent threats: Ebola and beyond. **New England Journal of Medicine**, 381(6), 560-563.
18. Evans, D.K., Hsu, J., & Boerma, T. (2013). Universal health coverage and health systems strengthening. **The Lancet**, 382(9907), 108-109.
19. Dahn, B.T., Woldemariam, A.T., Perry, H., et al. (2015). Strengthening primary health care through community health workers: Investment case and financing recommendations. **Global Health: Science and Practice**, 3(3), 383-390.
20. Park, Y.J., Choe, Y.J., Park, O., et al. (2020). Contact tracing during coronavirus disease outbreak, South Korea, 2020. **Emerging Infectious Diseases**, 26(10), 2465-2468.
21. Lee, J.W., & Lee, M. (2021). Governance and COVID-19 responses in South Korea. **Health Policy and Technology**, 10(2), 100579.
22. Binagwaho, A., & Scott, K.W. (2019). Rwanda's Human Resources for Health Program: A model for global health education. **The Lancet Global Health**, 7(4), e463-e464.
23. World Health Organization. (2010). **Monitoring the building blocks of health systems: A handbook of indicators and their measurement strategies**.
24. Kruk, M.E., Ling, E.J., Bitton, A., et al. (2017). Building resilient health systems: A proposal for a resilience index. **BMJ**, 357, j2323.
25. Kieny, M.P., & Dovlo, D. (2015). Beyond Ebola: A new agenda for resilient health systems. **The Lancet**, 385(9980), 91-92.